"Disabling Inequity" in Wisconsin Schools

disabilityrights wisconsin

Jill Gonzalez & Mary Cerretti September 14, 2022 Wisconsin FACETS Parent Training

What is a Protection and Advocacy Agency?

- P&As mandated by DD Act of 1975
- Disability Rights Wisconsin Was established in 1977 as the Wisconsin Coalition for Advocacy until renamed Disability Rights Wisconsin (DRW)
- Is a FREE statewide resource that helps Wisconsin residents gain access to services and opportunities advocacy and legal expertise
- Operates from the following core values
 - Liberation, inclusion, independence, dignity, diversity, accessibility and human rights
- https://youtu.be/m3vYxSe3s4M

The Civil Rights Data Collection (CRDC)

- The CRCD has been collecting data since 1968 on key education and civil rights issues
- Data is collected from nearly all public schools (pre-K-12) in the 50 states, D.C., and Puerto Rico. This includes charter schools, alternative schools, juvenile justice facilities, and special education facilities (recipients of federal funding)
- Data collected measures factors that impact education equity and opportunity for students, that includes, access to courses, programs, resources, and school climate factors such as student discipline
- Its purpose is to monitor how schools are meeting their responsibility to provide equal educational opportunities to students regardless of race, limited English proficiency, sex, or disability, and...
- It is part of OCR's overall strategy for administering and enforcing civil rights statutes that prohibits discrimination

Disability and Discipline: Disabling Inequity

 Disabling Inequity: The Urgent Need for Race-Conscious Resource Remedies by Daniel J. Losen, Paul Martinez, and Grace Hae Rim Shin (March 2021)
<u>Disabling Inequity: The Urgent Need for Race-Conscious Resource</u> <u>Remedies — The Civil Rights Project at UCLA</u>

- Center for Civil Rights is housed at the UCLA and is an independent Civil Rights Project by the above authors
- Uses data from the 2017-18 CRDC, which is part of the Federal Department of Education
- Although the report is published in 2021, the focus is on "pre-pandemic data
- DRW Analysis of Wisconsin-specific data
- Related DPI and Federal efforts to address inequities in education
- State and Federal Recommendations to address educational inequities
- We ask that you post questions and comments in the chat room for further discussion at the end if time permits

From the Civil Rights Project Disabling Inequity Report

What the data tells us in three sections:

- Part I insufficient development of Section 504 Plans/support (WI extrapolated data)
- Part II Special Ed students: disciplinary exclusion, LE referrals, chronic absenteeism (loss of instruction)
- Part III State and Federal Efforts and Policy Recommendations

More from the Civil Rights Project Disabling Inequity Report

Data and sources used in Losen's report

- U.S. Dpt of Ed Civil Rights Data Collection (CDRC) to analyze data regarding enrollment and disability identification rates, rates of days lost per 100 students, and LE referrals
- CA Dpt. Of Ed (CDE) for chronic absenteeism discussion (Since the Center for Civil Rights is housed in California)
- Data from DoED's Office of Special Ed Programs (OSEP) for 2018-19 school year that identifies rates by disability category, placement restrictiveness, and risk for disciplinary removal

Wisconsin-Specific Data: IEPs, 504s, and Race

- Students receiving Special Education through an IEP vs a 504 plan
 - 14.1% of WI students have IEPs (ranking 20th in the U.S.)
 - 1.1% of WI students have 504 plans only (ranking 48th, or near the bottom, in the U.S.)

WI identifies <u>Black students</u> with the highest percentage found eligible for an IEPs than any other state (22.2%)
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Why Such Low Rates of 504 Plans?

- Unfunded federal mandate
- Section 504 is a federal discrimination law; the assumption is there shouldn't be additional cost when providing all students access to an equitable education
- An assumption that schools should be providing, or are able to provide accommodations to students who need them with current existing budgets
- Parents are not aware of Section 504 Plans or know that their child may qualify if found ineligible for an IEP

HOWEVER

- Under Section 504, a school must provide a child who qualifies, a FAPE, and or related services for the student to access the general education curriculum. <u>fallleader-504-idea-comparison-chart.pdf</u> (wi.gov)
- Tip: Request the school evaluate the student for both IDEA services AND a Section 504 Plan at the same time (for initial evaluations)

Comparison of Nationwide Discipline Disparities with WI

Discipline disparity

- Nationwide, students with IEPs miss an average of 2x as much school due to suspensions than students without disabilities (days lost per 100 students)
- In Wisconsin, students with IEPs miss 4x as much school as those without disabilities
- WI has the 5th worst racial gap in student suspensions
 - White: 8 days / 100 students
 - Native American: 31 days / 100 students
 - Black: 89 days / 100 students

Wisconsin-Specific Data: Law Enforcement

Law Enforcement Referrals and Arrests

Excessive rates nationwide of referral to law enforcement for student misconduct by students with disabilities

Selected Wisconsin districts:

- Rhinelander: most secondary students with IEPs referred to law enforcement (in WI) (19.4%)
- Beloit: highest rate of students with IEPs arrested (10.66%)
 - Among the special education population arrested, 16.3% were Black students
- Sun Prairie: extreme difference between Black and White students
 - 25.2% of Black students with IEPs referred to law enforcement, compared to only 5.8% of White students with IEPs

Wisconsin-Specific Data: Restraint & Seclusion

Recent Data Available: 2019-2020

- State Restraint/Seclusion Law Updated March 2020
- 2019_Act_118_comparison_chart.pdf (wi.gov)
 - 81% of R/S incidents involved students with disabilities
 - 2% of all students with disabilities R/S'd
 - Standout districts: Cedarburg (restrained 10% of its SWDs), Siren (secluded 11% of its SWDs)
 - Large data collection projects require fidelity across the board for valid results (all schools must understand the definition of R/S, to properly report)
 - Skewed data is the result of underreporting, overreporting, or failure to report

WI's Efforts to Address Discipline

Discipline Task Force: 2013

Aligned efforts

Stakeholder Input on Racial Equity in Special Education: 2018

Criteria for identifying disproportionality in special education identification, placement, and discipline

Superintendent's Equity Council

Federal DOE Efforts to Address Discipline

- Non-Discriminatory Administration of School Discipline "Dear Colleague" guidance (2014)
 - Milwaukee Public Schools OCR Compliance Review <u>Milwaukee Public Schools (PDF) (ed.gov)</u>
- Revocation of the guidance (2018)
- Request for Comment on Non-Discriminatory Administration of School Discipline (July 23, 2021)
- Dear Colleague Letter on Implementation of IDEA Discipline Provisions. OSEP DCL 22-01 (ed.gov)
- Restraint/Seclusion: Proposed Keeping All Students Safe Act <u>BILLS-117hr3474ih.pdf</u> (congress.gov)

Recommendations: Funding

- State Level: 90% Special Education Funding Reimbursement by the end of 2027 (currently 30%)
- Federal Level: Full 40% promised of IDEA when enacted in 1975 (currently 15%)
- State & Federal Level: 504 plan funding

Recommendations: Staffing

- Fully staffed Pupil Services (Social Workers, Psychologists, Counselors, Nurses)
- Smaller class sizes
- Increase collaboration for inclusion, including co-teaching
- Law enforcement staff do not belong in schools (state & federal implications) Policer Free Schools PP Presentation.pdf

Recommendations:

- Collect data on the number of Manifestation Determinations held and the outcomes
- Training provided to school staff on the collateral consequences when students are referred to Law Enforcement
- Collect data on the cross sections of race & gender for Restraint/Seclusion
- Continue to monitor and collect data on S/R
- Provide technical assistance to districts with high numbers
- Pass the federal S/R act
- Justice Department Secures Settlement with Iowa School District Concerning Discriminatory Seclusion and Restraint Practices | OPA | Department of Justice

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Thanks to the full DRW Special Education Team!